# Community Improvement Districts

A NEW ECONOMIC DEVELOPMENT FINANCING TOOL

#### Community Improvement Districts (CID)

- New law passed by 2009 Legislature
- Modeled after Missouri law
- Allows Cities or Counties to assist Real Estate Developers without jeopardizing tax base
- Places burden of financing on the specific real estate development project:
  - Special sales tax (up to 2%)
  - Special assessment property tax
- Local policy needed to address broad authority

#### CIDs Similar to TIFs and TDDs

(but different)

#### **Tax Increment Financing**

- Assists Developers in older areas
- Focuses on any "horizontal" improvements (land, site work, infrastructure, etc.)
- Cannot be used for private buildings (except parking)
- Paid for with growth in existing tax base

#### **Transportation Dev. District**

- Assists Developers of any area
- Focuses on transportationrelated infrastructure (roads, interchanges, utilities, etc.)
- Cannot be used for private buildings
- Paid for by imposing new "special" tax (1% sales tax)

## CID Method of Financing

Similar to TIF & TDD

- Special Obligation Bonds
  - Secured solely by special CID revenues
  - Difficult to place
- Full Faith and Credit Bonds
  - General obligation
  - Easy to place
- "Pay-As-You-Go"
  - Pass-through to developer
  - Generally used to repay private financing

## CID Law gives Broad Authority

- Full scope of private development costs
  - Land, buildings, structures and facilities
  - Site improvements and infrastructure
  - Parking garages
  - Streetscape
  - Parks, lawns, trees and other landscaping
  - Info booths, bus stops, stations, terminals, etc.
  - Public Art
  - Airports, railroads, mass transit facilities
  - Water features (lakes, dams, drainage, etc.)
  - City administrative fee (up to 5% of project cost)
  - On-going operating costs (security, events, mktg., etc.)

#### **CID Authorization Process**

Similar to Special Assessment and TDD

- Petition Process
  - 100% required for special assessment taxes
  - 55% for special sales tax (TDD = 100%)
- Public Hearing required for less than 100% petitions
- City Council adopts resolution that sets public hearing or makes finding of advisability
- Publication twice and mailing to landowners before hearing
- City Council passes ordinance that establishes CID and levies special CID tax
- Maximum 22-year term of tax

#### CID Policy Issues

- Types of Projects law contains no limits
  - Staff recommends commercial, industrial and mixed-use (with standard City exclusions)
- Sources of Funding
  - Staff recommends both SA and sales tax
- Method of Financing
  - Staff recommends pay-as-you-go (preferred) or Special Obligation Bonds (no G.O.)

## CID Policy Issues

(continued)

- Eligible Project Costs
  - Staff recommends capital costs only (no on-going operating costs) and 5% City admin fee
- Authorization Process
  - Staff recommends 100% petitions and public hearings for all CID projects
- "Gap" Financing Requirement
- Other Project Management Measures
  - e.g. background checks, disbursement rules, "look-back" on reimbursement, termination of tax

## **Next Steps**

Consult with Stakeholders

Finalize CID Policy

Return to City Council in February for approval